

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE CAMPBELL COUNTY CLERK

Calendar Year 1999

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELE. (502) 564-5841 FAX (502) 564-2912

EXECUTIVE SUMMARY

CAMPBELL COUNTY JACK SNODGRASS, COUNTY CLERK CALENDAR YEAR 1999 FEE AUDIT

On June 19, 2000, fieldwork was completed on the December 31, 1999 Campbell County Clerk's fee audit. An unqualified opinion was rendered on the financial statements.

Audit Finding: The County Clerk Should Have Had A Written Agreement To Protect Deposits.

From January 1, 1999 through June 9, 1999, the County Clerk did not have a collateral security agreement with their depository institution.

No reportable conditions or noncompliances relating to the audit of the financial statements were reported.

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a Sheriff's operating fund and used for office expense of the fee official. The remaining twenty-five percent (25%) of fees is deposited to the county fiscal court fund and periodically paid to the county government. As of December 31, 1999, there was a fund balance of \$1,907 in the Campbell County Clerk's Operating Fund. A total of \$327,454 has been paid to the fiscal court from the County Fund with the State Treasurer.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF RECEIPTS AND DISBURSEMENTS	3
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER	5
NOTES TO FINANCIAL STATEMENT	7
COMMENT AND RECOMMENDATION	11
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	15



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Steven Pendery, Campbell County Judge/Executive
Honorable Jack Snodgrass, Campbell County Clerk
Members of the Campbell County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts and disbursements of the County Clerk of Campbell County, Kentucky, and the statement of receipts, disbursements, and fund balances of the County Clerk's operations fund and county fund with the State Treasurer for the year ended December 31, 1999. These financial statements are the responsibility of the County Clerk. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office is required to prepare the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the County Clerk and the statement of receipts, disbursements, and fund balances of the County Clerk's operations fund and county fund with the State Treasurer for the year ended December 31, 1999, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Steven Pendery, Campbell County Judge/Executive
Honorable Jack Snodgrass, Campbell County Clerk
Members of the Campbell County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance:

• The County Clerk Should Have Had a Written Agreement To Protect Deposits

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated June 19, 2000, on our consideration of the County Clerk's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 19, 2000

CAMPBELL COUNTY JACK SNODGRASS, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS

Calendar Year 1999

ъ		
Rе	ceip	ıtς

· 			
State Grant			
Library and Archives			\$ 49,605
State Fees For Services			33,411
Fiscal Court			57,039
Licenses and Taxes:			
Motor Vehicle-	¢	1 400 201	
Licenses and Transfers	\$	1,488,391	
Usage Tax		7,051,740	
Tangible Personal Property Tax		5,409,670	
Licenses-			
Marriage		33,288	
Deed Transfer Tax		257,985	
Delinquent Tax		685,728	14,926,802
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts	\$	36,124	
Real Estate Mortgages		85,052	
Chattel Mortgages and Financing Statements		144,113	
Powers of Attorney		3,366	
All Other Recordings		194,855	
Other		2,019	
Charges for Other Services-		,	
Candidate Filing Fees		210	
Copywork		39,086	504,825
Other:			
Postage	\$	31,685	
Salary	Ф	28,341	
Miscellaneous			60 101
Miscenaneous		8,095	68,121
Interest Earned			8,265
Gross Receipts (Carried Forward)			\$ 15,648,068
•			

CAMPBELL COUNTY JACK SNODGRASS, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS Calendar Year 1999 (Continued)

Gross Receipts (Brought Forward) \$ 15,648,068

Gross Receipts (Brought Forward)				\$	15,648,068
<u>Disbursements</u>					
Payments to State:					
Motor Vehicle-					
Licenses and Transfers	\$	1,101,275			
Usage Tax		6,836,712			
Tangible Personal Property Tax		1,641,970			
Delinquent Tax		93,528			
Legal Process Tax		72,841	\$ 9,746,326		
Payments to Fiscal Court:					
Tangible Personal Property Tax	\$	443,655			
Delinquent Tax		61,785			
Deed Transfer Tax		245,084	750,524		
Payments to Other Districts:					
Tangible Personal Property Tax	\$	3,159,275			
Delinquent Tax	Ψ	356,062	3,515,337		
Bonniquent Turi		220,002	3,515,557		
Payments to Sheriff			14,851		
Payments to County Attorney			111,012		
Library and Archives			49,605		
Operating Disbursements:					
Refund of Overpayments			52,879		
Miscellaneous			 3,161		
Total Disbursements					14,243,695
				_	
Net Receipts				\$	1,404,373
Payments to State Treasurer:					
75% Operating Fund			\$ 1,076,919	*	
25% County Fund			 327,454	_	1,404,373
Balance Due at Completion of Audit				\$	0
<u> </u>					

CAMPBELL COUNTY JACK SNODGRASS, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER

December 31, 1999

	75% Operating Fund		25% County Fund			
					Totals	
Fund Balance - January 1, 1999	\$	0	\$	0	\$	0
Receipts						
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)		1,076,919		327,454		1,076,919 327,454
Total Funds Available	\$	1,076,919	\$	327,454	\$	1,404,373
<u>Disbursements</u>						
Campbell County Fiscal Court	\$		\$	327,454	\$	327,454
Personnel Services-						
Official's Statutory Maximum		74,269				74,269
Deputies Salaries		571,359				571,359
Part-Time Salaries						
Overtime Gross		29,549				29,549
Employee Benefits-						
Employer's Share Social Security		55,043				55,043
Employer's Share Retirement		57,905				57,905
Employer's Paid Health Insurance		95,786				95,786
Clerk's Expense Allowance		3,600				3,600
Materials and Supplies-						
Office Supplies		66,762				66,762
Other Charges-						
Memberships and Meetings		4,657				4,657
Phone		55,010				55,010
Delivery Charges		1,537				1,537
Maintenance		3,101				3,101
Postage		20,415				20,415

CAMPBELL COUNTY
JACK SNODGRASS, COUNTY CLERK
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
FUND BALANCES OF THE COUNTY CLERK'S OPERATING
FUND AND COUNTY FUND WITH THE STATE TREASURER
December 31, 1999
(Continued)

	75% Operating Fund		25% County Fund		Totals	
Other Charges- (Continued) Computer Equipment and Supplies Advertising Travel	\$	11,020 830 7,094	\$		\$	11,020 830 7,094
Printing Miscellaneous		9,000 8,075				9,000 8,075
Total Disbursements	\$ 1	1,075,012	_\$	327,454	\$	1,402,466
Fund Balance - December 31, 1999	\$	1,907	\$	0	\$	1,907

CAMPBELL COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 1999

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and periodically paid to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

CAMPBELL COUNTY NOTES TO FINANCIAL STATEMENT December 31, 1999 (Continued)

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.34 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The depository institution has pledged or provided sufficient collateral, and the depository institution's board of directors or loan committee approved the pledge or provision. However, as of April 12, 1999 the depository institution did not have a written agreement with the County Clerk securing the Clerk's interest in the collateral.

Note 4. Library and Archives Grant

During calendar year 1999, the County Clerk maintained an account for their Library and Archives Grant. There was a beginning balance at January 1, 1999, of \$44,516. Additional grant money of \$7,146 was received and interest of \$730 was earned. Funds totaling \$49,605 were expended during calendar year 1999. The unexpended grant balance was \$2,787 as of December 31, 1999.

Note 5. Bond Account

During calendar year 1999 the County Clerk maintained a bond account. When a mechanics lien is filed, funds can be deposited into this account until the dispute has been settled. This account had a beginning balance of \$1,037. Interest earned was \$109 and additional receipts were \$29,878, leaving a balance of \$31,024 as of December 31, 1999.

COMMENT AND RECOMMENDATION

CAMPBELL COUNTY JACK SNODGRASS, COUNTY CLERK COMMENT AND RECOMMENDATION

Calendar Year 1999

STATE LAWS AND REGULATIONS:

The County Clerk Should Have Had A Written Agreement To Protect Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. As of April 12, 1999, the County Clerk had bank deposits of \$898,439; FDIC insurance of \$100,000; and collateral pledged or provided of \$1,161,644.45. Even though the County Clerk obtained sufficient collateral of \$1,499,766, at that time there was no written agreement between the County Clerk and the depository institution, signed by both parties, securing the County Clerk's interest in the collateral. The County Clerk obtained a written agreement dated June 10, 1999. We recommend the County Clerk always maintain a written agreement with the depository institution to secure the County Clerk's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Clerk's Response:

Clerk is at the mercy of the bank to receive a written confirmation. This clerk started proceedings for this agreement in October 1998. Clerk had pledges and has provided a letter from bank showing monies were pledged from 1/1/99.

THIS PAGE LEFT BLANK INTENTIONALLY

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Honorable Steven Pendery, Campbell County Judge/Executive Honorable Jack Snodgrass, Campbell County Clerk Members of the Campbell County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Campbell County Clerk as of December 31, 1999, and have issued our report thereon dated June 19, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Campbell County Clerk's financial statements as of December 31, 1999, are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Campbell County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be a material weakness.

Honorable Steven Pendery, Campbell County Judge/Executive
Honorable Jack Snodgrass, Campbell County Clerk
Members of the Campbell County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 19, 2000